

## Message Text

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PAGE 01 KIGALI 00816 261828Z  
ACTION MMO-02

INFO OCT-01 AF-10 ISO-00 AID-05 A-01 PER-01 ABF-01  
SS-15 SP-02 /038 W

-----128108 270527Z /11

R 251415Z MAY 78  
FM AMEMBASSY KIGALI  
TO SECSTATE WASHDC 6177  
INFO AMEMBASSY NAIROBI

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NAIROBI FOR REDSO/EA

E.O. 11652: N/A  
TAGS: AODE, EAID, RW  
SUBJECT: MODE - AUTHORIZED STAFFING LEVELS FOR AID FOR FY 78 AND 79

REF STATE 124987

1. THERE IS NO DISAGREEMENT AT THIS POST  
REGARDING FUTURE AID PROGRAM OR RELATED STAFFING REQUIRE-  
MENTS. PROGRAM DIRECTLY REFLECTS PARM AND IN TURN IS  
PLANNED UNDER RUBRIC OF AID'S DEVELOPMENT ASSISTANCE  
PROGRAM (DAP), BOTH OF WHICH HIGHLIGHT PROBLEM OF  
INADEQUATE FOOD SUPPLIES AND INCREASING POPULATION.  
NOTE THAT RWANDA FITS VIRTUALLY ALL USG CRITERIA FOR  
INCREASED LEVELS OF ASSISTANCE AND IS CITED AS A MODEL  
IN THAT RESPECT. AMBASSADOR AND ACTING AID AFFAIRS  
OFFICER HAVE WORKED CLOSELY IN MATCHING STAFF LEVELS  
WITH PROJECTED PRORAM AS REFLECTED IN RECENT GORM  
EXERCISE. THUS AMBASSADORIAL MODE APPROVAL EXISTS FOR  
FOLLOWING:

A. EXISTING - NO 216960006  
AID AFFAIRS OFFICER - PATTERSON (ACTING)  
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PAGE 02 KIGALI 00816 261828Z

B. EXISTING NO 216961015  
PROGRAM OFFICER - BARKER

C. NEW NO 216961020  
MANAGEMENT OFFICER - (VACANT)

D. NEW - NO 216961025  
AG. DEV. OFFICER - (VACANT)

2. OTHER THAN USDH POSITIONS FOLLOW:

EXISTING - PASA/FOOD STORAGE AND MARKETING (FSM)  
PROJECT (696-0100) - REINTSMA

EXISTING - PSC/FSM PROJECT (696-0100) - FREED  
EXISTING - PSC/FSM PROJECT (696-0100) - VINITA  
EXISTING - PSC/FARM HAND TOOLS PROJECT (696-0103) - (VACANT)

3. THESE POSITIONS ARE ABSOLUTELY ESSENTIAL TO CARRY OUT  
PROGRAM DURING FY 78 AND EARLY 79 WHICH IS EXPECTED TO RISE  
FROM PRESENT LEVEL TO \$5-8 MILLION IN NEXT TWO TO THREE YEARS.  
AMBASSADOR AND AAO HAVE ALSO HELD DISCUSSIONS ON POSSIBLE  
NEED FOR ADDITIONAL TWO USDH POSITIONS IN FY 79, ONE OF WHICH  
(HEALTH/FP OFFICER) WILL BE CRUCIAL AS GOR TRANSLATES  
AWARENESS OF FIRST FP STEPS TO FULL-SCALE PROGRAMS WITH AID  
HELP AND ADDITIONAL TWO PSC'S IN SUPPORT OF AG ED AND FISH  
CULTURE PROJECTS WHICH WILL GET UNDERWAY WITHIN NEXT FEW MONTHS.

4. IN SUM, FOUR USDH AND FOUR PASA/PSC POSITIONS NEEDED JUST  
TO KEEP EXISTING AID PROGRAM GOING IN FY 78 AND EARLY FY 79.  
IN ORDER TO CARRY OUT PROJECTED PROGRAM INCREASES, TWO MORE  
USDH AND TWO PSC'S POSITIONS WILL BE REQUIRED AT A MINIMUM.  
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PAGE 03 KIGALI 00816 261828Z

5. CLOSELY RELATED TO ABOVE DISCUSSION IS NECESSITY OF STRENGTHENING  
SUPPORT CAPABILITY OF EMBASSY BY ADDITION OF GSO AND DEVELOP-  
MENT OF JAO, AS DISCUSSED IN KIGALI 726. FULFILLMENT OF  
PROJECTED PROGRAM CONTINGENT ON COORDINATED INCREASE IN SUPPORT  
RESOURCES. STATE 129420 JUST RECEIVED IS NOT REASSURING  
IN THIS REGARD (AND WILL BE SUBJECT OF SEPTEL).

ASSUMING CONTRACTORS ARE TO RECEIVE LEVEL OF ADMINISTRATIVE SUPPORT  
SIMILAR TO DIRECT-HIRE PERSONNEL, SINGLE-OFFICER ADMIN SECTION  
COULD BECOME RESPONSIBLE FOR SERVICING 20 AMERICANS, HALF AID,  
BEFORE THE END OF CY-1978. THIS RATIO WOULD  
BE UNACCEPTABLE ANYWHERE, BUT IN A COUNTRY WITH SEVERE SHORTAGES  
OF EVERY RESOURCE INCLUDING COMPETENT LOCAL PERSONNEL, IT  
WOULD BE TOTALLY UNREALISTIC. WE HAVE REQUESTED ESTABLISHMENT  
OF JAO, AND WE ENVISAGE THAT AID WILL HAVE TO CONTRIBUTE A  
MINIMUM OF TWO AMERICAN POSITIONS TO THE JAO. OTHERWISE IT  
WILL BE NECESSARY TO REVIEW WHETHER MISSION CAN SUPPORT COUNTRY  
PROGRAM ON SCALE PROJECTED FOR RWANDA OVER NEXT SEVERAL YEARS.

6. TO CONCLUDE: WE ARE MINDFUL OF CONSTRAINTS ON OVERSEAS  
STAFFING. WE HAVE IN FACT BEEN LOATHE TO REQUEST ADDITIONAL  
PERSONNEL IN ADVANCE OF ESTABLISHMENT OF VISIBLY

FUNCTIONING USAID PROGRAM, PREFERING NOT TO ENCOURAGE UNREALISTIC EXPECTATIONS ON THE PART OF RWANDANS; THUS WE HAVE WORKED FOR PROGRAM COMMITMENTS FIRST, PERSONNEL TO IMPLEMENT PROGRAM AFTERWARDS. THAT APPROACH IS BEARING FRUIT, WITH RECENT SIGNING OF TWO PROAGS AND PROJECT DESIGN/NEGOTIATION ADVANCING TOWARDS SEVERAL MORE. BUT IF WE INTENT TO PROCEED ALONG THIS COURSE -- AS ALL CONCERNED AGENCIES HAVE BEEN AGREEING WE SHOULD -- WE MUST RECOGNIZE NEED FOR PROVIDING RESOURCES THAT ENTAILS, INCLUDING OF COURSE PERSONNEL.

7. THIS MESSAGE COORDINATED WITH AND CONCURRED IN BY AID AFFAIRS OFFICER.  
LESSER

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## Message Attributes

**Automatic Decaptoning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** FOREIGN ASSISTANCE PROGRAMS, PERSONNEL ASSIGNMENTS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 25 may 1978  
**Decapton Date:** 01 jan 1960  
**Decapton Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
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**Film Number:** D780224-0408  
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**Office:** ACTION MMO  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
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**Subject:** MODE - AUTHORIZED STAFFING LEVELS FOR AID FOR FY 78 AND 79  
**TAGS:** AODE, EAID, RW  
**To:** STATE  
**Type:** TE  
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